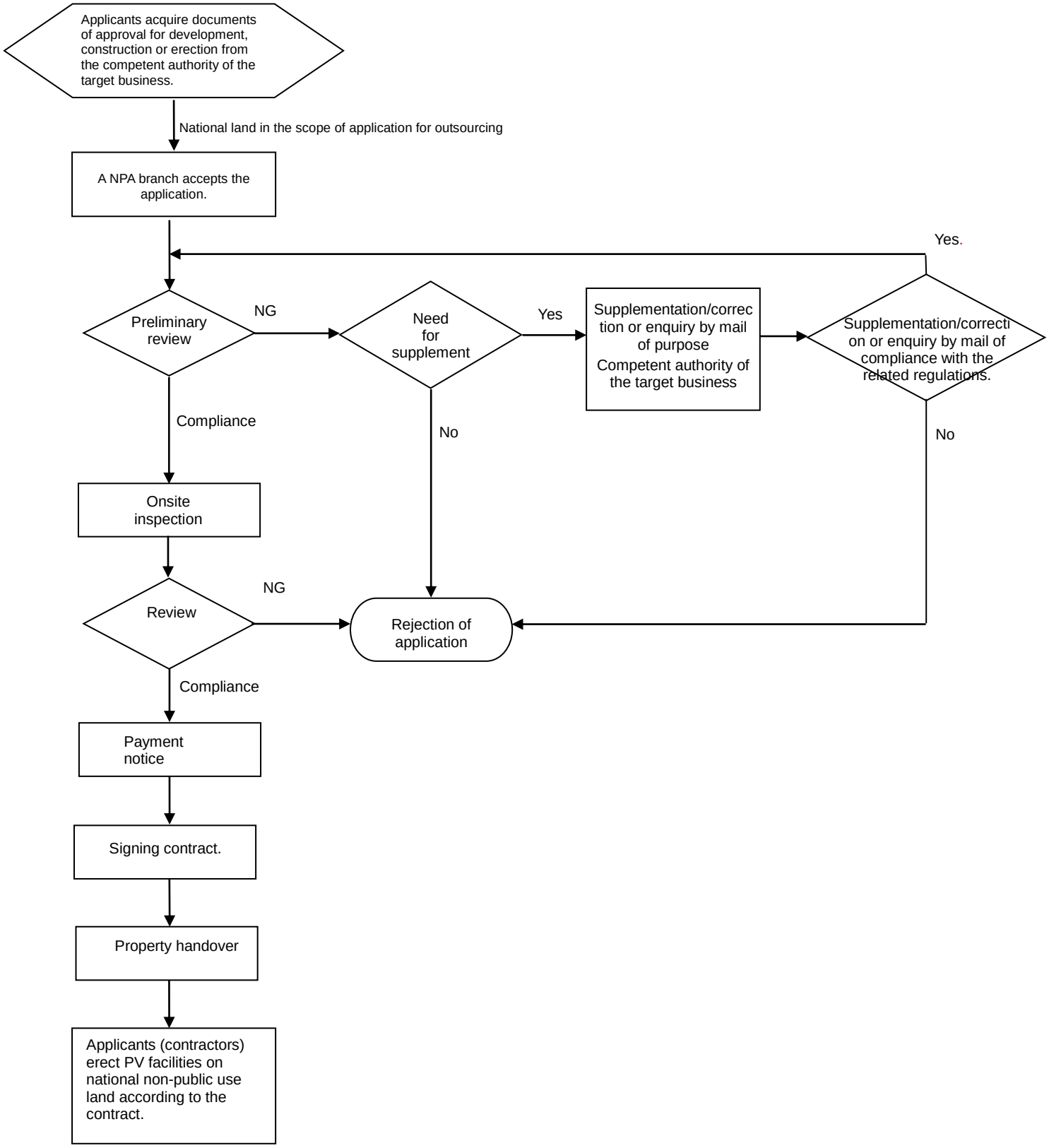Process of Operations Outsourcing National Non-Public Use Land for Erecting PV Equipment